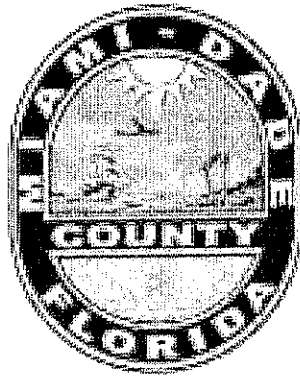


Miami Dade County

Stephen P. Clark Government Center
111 N.W. 1st Street
Miami, Fl. 33128



LEGISLATIVE ANALYSIS

SUPPLEMENTAL INFORMATION

Tuesday, June 22, 2004
9:30 AM
Commission Chambers

Board of County Commissioners

LEGISLATIVE ANALYSIS AND ECONOMIC IMPACT STATEMENT

*ITEM 7(I)(2)(A) RESOLUTION AMENDING ADMINISTRATIVE ORDER 7-15,
RELATING TO RATES FOR SPECIAL OFF-DUTY LAW ENFORCEMENT AND
CORRECTIONAL OFFICER SERVICES*

*ITEM 8(O)(2)(A) RESOLUTION AMENDING ADMINISTRATIVE ORDER 7-33,
RELATING TO RATES FOR SPECIAL OFF-DUTY FIRE RESCUE SERVICES*

Commissioner Joe A. Martinez

I. SUMMARY

These proposed resolutions would amend Administrative Orders to increase off-duty pay rates for:

- Item 7(I)(2)(A) County police, corrections, court services personnel; and
- Item 8(O)(2)(A) County fire rescue personnel.

II. PRESENT SITUATION

A telephone survey of major police and fire agencies in Miami-Dade and Broward Counties, May 24-27, 2004, found that Miami-Dade County's present off-duty pay rates for police officers and firefighters of all ranks were the lowest of all surveyed communities. The survey included the Florida Highway Patrol Troop E (Miami) and the police and fire departments of: Miami-Dade County, City of Miami Beach, City of Miami, City of Coral Gables, City of Hialeah, Broward County, and City of Fort Lauderdale. A spreadsheet is appended as Attachment #1 detailing the data. Several key statistics from the survey are tabulated below.

Off-Duty Pay to Police Officers & Fire Rescue Personnel

Classification	Range of off-duty pay*	Average off-duty pay*	Proposed**
Police officer	\$18 - \$30	\$24.07	\$30
Police sergeant	\$20 - \$34.75	\$27.25	\$32
Police lieutenant	\$22 - \$40.25	\$30.04	\$34
Firefighter	\$16 - \$45	\$26.50	\$28
Fire lieutenant	\$18 - \$45	\$28.20	\$30
Fire captain	\$21 - \$45	\$29.40	\$33

* Does not include departments where officers/firefighters negotiate own off-duty reimbursement or where officers/firefighters receive overtime pay for off-duty assignments.

** Plus employing firm/organization will pay FICA, MICA, special risk retirement cost and 5% administrative surcharge

BCC ITEMS 7(I)(2)(A) & 8(O)(2)(A)

June 22, 2004

Differences exist in several aspects of the surveyed agencies' present rate structures.

- Miami-Dade County Police Department's administrative fee (35%) and Miami-Dade County Fire Department's administrative fee (32% fringe + 5%) were the highest of all departments surveyed with the possible exception of the City of Fort Lauderdale Fire Department that has a \$50 flat rate administrative fee.
- A majority of police departments (5 of 7) and of fire-rescue departments (4 of 7) have separate (higher) "holiday rates," but Miami-Dade County does not.
- Some departments configure off-duty employment so that it does not count toward retirement, but Miami-Dade County does credit it to retirement.

III. POLICY CHANGE AND IMPLICATION

The proposed changes will make Miami-Dade County's off-duty pay rates some of the highest in the local area.

IV. ECONOMIC IMPACT

Except when fee waivers have been authorized, there will be no impact on the County budget because off-duty pay is reimbursed by the employing firm/organization.

County funding for fee waivers may not go as far because services will cost more than in previous years.

V. COMMENTS AND QUESTIONS

The increase may result in some reduction of off-duty employment opportunities for County personnel if appropriate, certified personnel are available from FHP, the local municipality or a private agency.

In effect, some communities subsidize police and fire rescue off-duty employment by keeping administrative fees artificially low. Additionally, some communities do not credit off-duty employment for retirement.

Attachment: #1 Off-Duty Police and Fire Rescue Rate Survey May 24-27, 2004

Off Duty Police and Fire Rescue Rate Survey
(Per hour unless otherwise indicated)

Classification	Miami-Dade County				FHP	City of Coral Gables			
	Paid to Employee	Additions	Charged to User	Holidays	Charged to User	Paid to Employee	Additions	Charged to User	Holidays
Court Services Officer 1	\$14.00	35% (\$4.90)	\$18.90	No change					
Correctional Officer 1	\$14.00	35% (\$4.90)	\$18.90	No change					
Court Services Officer 2	\$16.00	35% (\$5.60)	\$21.60	No change					
Correctional Corporal	\$16.00	35% (\$5.60)	\$21.60	No change					
Police Officer/Trooper/Deputy Sheriff	\$18.00	35% (\$6.30)	\$24.30	No change	Negotiate own rates as individual contractors	\$28.50	Notes 1 & 2	Employee pay + admin fee	
Reserve Officer	\$18.00	35% (\$6.30)	\$24.30	No change		Do not have			
Correctional Sergeant	\$18.00	35% (\$6.30)	\$24.30	No change					
Police Sergeant	\$20.00	35% (\$7.00)	\$27.00	No change	Negotiate own rates as individual contractors	\$34.75	Notes 1 & 2	Employee pay + admin fee	
Police Lieutenant	\$22.00	35% (\$7.70)	\$29.70	No change	Negotiate own rates as individual contractors	\$40.25	Notes 1 & 2	Employee pay + admin fee	
Police Captain	\$24.00	35% (\$8.40)	\$32.40	No change	Negotiate own rates as individual contractors	Do not have			
Police Major						\$51.25	Notes 1 & 2	Employee pay + admin fee	
Fire Fighter	\$16.00	Note 1	Note 2	No change		\$45.00		\$45.00	No change
Fire Lieutenant	\$18.00	Note 1	Note 2	No change		\$45.00		\$45.00	No change
Fire Captain	\$21.00	Note 1	Note 2	No change		\$45.00		\$45.00	No change
Chief Fire Officer	\$24.00	Note 1	Note 2	No change		\$45.00		\$45.00	No change
Rescue Unit w/Crew(3)									
Firefighting Unit w/Crew(4)									
Rescue Foot Patrol (ALS) w/crew(2)									
Fire Watch						\$30.00		\$30.00	No change
Supervisor									
Inspector/Paramedic									
Lead Fire Inspector									
Fire Inspector Supervisor									
Rescue Unit Supervisor									
Rescue Lieutenant									
Fire Fighter Driver									
Command/Event Coordinator									
Notes: # 1 32% fringe + 5% surcharge					Notes: # 1 Flat rate \$5 per job per ofc; max \$10 per job # 2 If 4 ofc requested, 1 must be sergeant; no additional admin fee				

Off Duty Police and Fire Rescue Rate Survey
(Per hour unless otherwise indicated)

Classification	City of Hialeah				City of Miami				City of Miami Beach			
	Paid to Employee	Additions	Charged to User	Holidays	Paid to Employee	Admin / Additions	Charged to User	Holidays	Paid to Employee	Additions	Charged to User	Holidays
Court Services Officer 1												
Correctional Officer 1												
Court Services Officer 2												
Correctional Corporal												
Police Officer/Trooper/Deputy Sheriff	\$20.00	\$1.00	\$21.00	1.5 x Off-Duty Rate	\$25.00 Notes 1 & 2	\$3.00 Note 3		1.5 x Off-Duty Rate	\$25.00	\$4.00	\$29.00	Double
Reserve Officer	Not allowed except with Chief's permission				Not allowed				Not allowed			
Correctional Sergeant												
Police Sergeant	\$22.00	\$1.00	\$23.00	1.5 x Off-Duty Rate	\$29.00 Notes 1 & 2	\$3.00 Note 3	\$32.00 Note 1	1.5 x Off-Duty Rate	\$30.00	\$4.00	\$34.00	Double
Police Lieutenant	\$24.00	\$1.00	\$25.00	1.5 x Off-Duty Rate	\$33.00 Notes 1 & 2	\$3.00 Note 3	\$36.00 Note 1	1.5 x Off-Duty Rate	\$33.00	\$4.00	\$37.00	Double
Police Captain	Not allowed				\$37.00 Notes 1 & 2	\$3.00 Note 3	\$40.00 Note 1	1.5 x Off-Duty Rate	\$36.00	\$4.00	\$40.00	Double
Police Major	Not allowed											
Fire Fighter	\$20.00	\$1.00	\$21.00	No change	1.5 x Time; Notes 4 & 5	\$12.00 per person per job	\$45.00/hr plus admin fee	2.2 x Time; Note 4				
Fire Lieutenant	\$20.00	\$1.00	\$21.00	No change	1.5 x Time; Notes 4 & 5	\$12.00 per person per job	\$45.00/hr plus admin fee	2.2 x Time; Note 4	\$33.00	\$4.00	\$37.00	Double
Fire Captain	\$20.00	\$1.00	\$21.00	No change	1.5 x Time; Notes 4 & 5	\$12.00 per person per job	\$55.00/hr plus admin fee	2.2 x Time; Notes 4 & 5	\$36.00	\$4.00	\$40.00	Double
Chief Fire Officer	\$20.00	\$1.00	\$21.00	No change	1.5 x Time; Notes 4 & 5	\$12.00 per person per job	\$55.00/hr plus admin fee	2.2 x Time; Notes 4 & 5				
Rescue Unit w/Crew(3)					1.5 x Time; Notes 4 & 5	\$12.00 per person per job	\$100.00/hr per job plus admin fee	2.2 x Time; Notes 4 & 5				
Firefighting Unit w/Crew(4)					1.5 x Time; Notes 4 & 5	\$12.00 per person per job	\$170.00/hr per job plus admin fee	2.2 x Time; Notes 4 & 5				
Rescue Foot Patrol (ALS) w/crew(2)					1.5 x Time; Notes 4 & 5	\$12.00 per person per job	\$70.00/hr per job plus admin fee	2.2 x Time; Notes 4 & 5				
Fire Watch	\$20.00	\$1.00	\$21.00	No change								
Supervisor	\$24.00	\$1.00	\$25.00	No change								
Inspector/Paramedic									\$25.00	\$4.00	\$29.00	Double
Lead Fire Inspector									\$27.00	\$4.00	\$31.00	Double
Fire Inspector Supervisor									\$30.00	\$4.00	\$34.00	Double
Rescue Unit Supervisor									\$30.00	\$4.00	\$34.00	Double
Rescue Lieutenant									\$33.00	\$4.00	\$37.00	Double
Fire Fighter Driver									\$27.00	\$4.00	\$31.00	Double
Command/Event Coordinator									\$36.00	\$4.00	\$40.00	Double
Notes: #1 +\$1.00 shift differential midnight to 0700 #2 if 4 or more ofc requested, one must be a police supervisor #3 Min \$9.00 per ofc per day except flat rate \$10.00 per ofc per day for residential neighborhood #4 Off-duty pay not creditable for retirement #5 Capt/Chief assigned if 3 or more units												

Off Duty Police and Fire Rescue Rate Survey
(Per hour unless otherwise indicated)

	Broward County (BSO)				City of Ft. Lauderdale			
Classification	Paid to Employee	Additions	Charged to User	Holidays	Paid to Employee	Additions	Charged to User	Holidays
Court Services Officer 1								
Correctional Officer 1								
Court Services Officer 2								
Correctional Corporal								
Police Officer/Trooper/Deputy Sheriff	\$22.00	\$3.00	\$25.00	\$35.00	\$30.00; Note 1	none	\$30.00; Note 1	Note 1
Reserve Officer								
Correctional Sergeant								
Police Sergeant	\$25.00; Note 1	\$3.00	\$28.00	\$38.00	\$30.00; Note 1	none	\$30.00; Note 1	Note 1
Police Lieutenant	\$28.00; Note 1	\$3.00	\$31.00	\$41.00	\$30.00; Note 1	none	\$30.00; Note 1	Note 1
Police Captain					\$30.00; Note 1	none	\$30.00; Note 1	Note 1
Police Major					\$30.00; Note 1	none	\$30.00; Note 1	Note 1
Fire Fighter	Normal overtime rates; Note 2			Normal overtime rates; Note 2	\$25.00; Note 2	\$50 flatrate admin fee	\$25 per hr plus \$50 flatrate admin fee	\$35 per hr plus admin fee
Fire Lieutenant	Normal overtime rates; Note 2			Normal overtime rates; Note 2	\$25.00; Note 2	\$50 flatrate admin fee	\$25 per hr plus \$50 flatrate admin fee	\$35 per hr plus admin fee
Fire Captain	Normal overtime rates; Note 2			Normal overtime rates; Note 2	\$25.00; Note 2	\$50 flatrate admin fee	\$25 per hr plus \$50 flatrate admin fee	\$35 per hr plus admin fee
Chief Fire Officer	Normal overtime rates; Note 2			Normal overtime rates; Note 2	\$25.00; Note 2	\$50 flatrate admin fee	\$25 per hr plus \$50 flatrate admin fee	\$35 per hr plus admin fee
Rescue Unit w/Crew(3)								
Firefighting Unit w/Crew(4)								
Rescue Foot Patrol (ALS) w/crew(2)								
Fire Watch								
Supervisor								
Inspector/Paramedic								
Lead Fire Inspector								
Fire Inspector								
Supervisor								
Rescue Unit Supervisor								
Rescue Lieutenant								
Fire Fighter Driver								
Command/Event Coordinator								
				Notes: # 1 Sergeant required if 5 or more ofc requested & lieutenant required if 3 or more sergeants working event # 2 Do not presently have a Fire-Rescue special detail rate but am negotiating it in ongoing labor agreement negotiations				
				Notes: # 1 For large off-duty events when there are not enough ofc volunteering or major holidays, ofc negotiate own rate # 2 Paid normal overtime rates if is a City sponsored event, such as the Air-Sea Show				

LEGISLATIVE ANALYSIS AND ECONOMIC IMPACT STATEMENT

RESOLUTION APPROVING REQUEST FOR WAIVER OF COMPETITIVE BIDS AND APPROVAL OF CHANGE ORDER NO. TWO TO THE CONTRACT WITH MARILU CONSTRUCTION, INC., FOR QUALITY NEIGHBORHOODS IMPROVEMENT PROGRAM 2 (QNIP-2) SIDEWALK CONSTRUCTION CONTRACT NO. 5

Public Works Department

I. SUMMARY

This resolution authorizes the waiver of the competitive bidding process and seeks the approval of retroactive Change Order No. Two between **Marilu Construction, Inc.** and Miami-Dade County.

Originally, there were six contracts identical to this change order that were awarded to four different contractors. According to Public Works Department (PWD, **Marilu Construction, Inc.** was one of firms to accept a capacity increase and maintain the original contract cement prices.

II. PRESENT SITUATION

Marilu Construction, Inc. was awarded Project No. 629544 for the construction or repair of sidewalks throughout Miami-Dade County. The firm was awarded this project with an option to extend the contract for an additional calendar year on February 26, 2003.

III. POLICY CHANGE AND IMPLICATIONS

The reason for Change Order No. Two is to increase the contract amount by \$350,000 and extend the contract completion date until June 28, 2004. According to (PWD), increasing the contract amount should provide enough funding to address previous commitments involving sidewalk construction requests.

IV. ECONOMIC IMPACT

The original contract amount was agreed upon by (PWD) to be:

<u>Marilu's bid amount:</u>	<u>\$817,350</u>
Original Contract Amount:	\$1,000,000
Change Order No. One:	\$150,000
<u>Change Order No. Two:</u>	<u>\$350,000</u>
Adjusted Contract Amount:	\$1,500,000
Total percentage increase from original contract:	(+) 50.00%

BCC ITEM 7(P)(1)(B)

June 22, 2004

The expedite ordinance allows the County Manager to approve, subject to the Board's ratification, change orders for additional work that do not exceed 15% of the contract price in cumulative percentage amount. In this case, the cumulative percentage amount is 50%.

V. COMMENTS AND QUESTIONS

Is the Department of Business Development (DBD) doing enough to formulate and implement strategies to encourage minority-owned businesses participate in our local economy?

- As Miami-Dade County continues to transform into a minority-owned business Mecca, there may be a lack of adopting progressive policy reforms and programs to encourage minority-owned businesses participate in major capital projects.
- An article in the *Miami Herald*, published on May 12, 2004 stated, "Despite the strides achieved in government, the black business sector continues to lag behind in clout and growth. Few businesses have emerged, although the county and the city initiated better financing packages and technical assistance for struggling or new firms."

Regarding the construction policies and procedures from final bid award to final acceptance and payments on a construction project:

- Some commissioners have expressed the need to set new safeguards to improve the oversight process of construction projects. Specifically, staff should set stricter means to control quality and costs and reinforce contractual obligations for existing/new contracts.

Because firms with existing County contracts blame their delays on unforeseen circumstances, omission errors and design errors, staff should refocus on the contractors original work schedule and cost estimations. This should enable staff to hold contractors accountable for their quality of work and curb the increase in total cost with change order requests. However, in certain circumstances, it is not possible to anticipate additional conditions when bidding construction projects.

LEGISLATIVE ANALYSIS AND ECONOMIC IMPACT STATEMENT

RESOLUTION APPROVING REQUEST FOR WAIVER OF COMPETITIVE BIDS AND APPROVAL OF CHANGE ORDER NO. TWO TO THE CONTRACT WITH METRO EXPRESS, INC., FOR QUALITY NEIGHBORHOODS IMPROVEMENT PROGRAM 2 (QNIP-2) SIDEWALK CONSTRUCTION CONTRACT

Public Works Department

I. SUMMARY

This resolution authorizes the waiver of the competitive bidding process and seeks the approval of retroactive Change Order No. Two between **Metro Express, Inc.** and Miami-Dade County.

Originally, there were six contracts identical to this change order that were awarded to four different contractors. According to Public Works Department (PWD), **Metro Express, Inc.** was one of firms to accept a capacity increase and maintain the original contract cement prices.

II. PRESENT SITUATION

Metro Express, Inc. was awarded Project No. 630227 for the construction or repair of sidewalks throughout Miami-Dade County. The firm was awarded this project with an option to extend the contract for an additional calendar year on September 17, 2003.

III. POLICY CHANGE AND IMPLICATIONS

The reason for Change Order No. Two is to increase the contract amount by \$350,000 to address sidewalk construction and repairs and extend the contract completion date until September 22, 2004. Increasing the contract amount should provide enough funding to address previous commitments involving sidewalk construction requests.

IV. ECONOMIC IMPACT

The original contract amount was agreed upon by (PWD) to be:

<u>Metro's bid amount:</u>	<u>\$847,142</u>
Original Contract Amount:	\$1,100,000
Change Order No. One:	\$165,000
<u>Change Order No. Two:</u>	<u>\$350,000</u>
Adjusted Contract Amount:	\$1,615,000
Total percentage increase from original contract:	(+) 47.00%

BCC ITEM 7(P)(1)(C)

June 22, 2004

The expedite ordinance allows the County Manager to approve, subject to the Board's ratification, change orders for additional work that do not exceed 15% of the contract price in cumulative percentage amount. In this case, the cumulative percentage amount is 50%.

V. COMMENTS AND QUESTIONS

Is the Department of Business Development (DBD) doing enough to formulate and implement strategies to encourage minority-owned businesses participate in our local economy?

- As Miami-Dade County continues to transform into a minority-owned business Mecca, there may be a lack of adopting progressive policy reforms and programs to encourage minority-owned businesses participate in major capital projects.
- An article in the *Miami Herald*, published on May 12, 2004 stated, "Despite the strides achieved in government, the black business sector continues to lag behind in clout and growth. Few businesses have emerged, although the county and the city initiated better financing packages and technical assistance for struggling or new firms."

Regarding the construction policies and procedures from final bid award to final acceptance and payments on a construction project:

- Some commissioners have expressed the need to set new safeguards to improve the oversight process of construction projects. Specifically, staff should set stricter means to control quality and costs and reinforce contractual obligations for existing/new contracts.

Because firms with existing County contracts blame their delays on unforeseen circumstances, omission errors and design errors, staff should refocus on the contractors original work schedule and cost estimations. This should enable staff to hold contractors accountable for their quality of work and curb the increase in total cost with change order requests. However, in certain circumstances, it is not possible to anticipate additional conditions when bidding construction projects.

Public Works Department

Transportation Surtax Use

The following seven (7) items on this agenda were waived forwarded by the Office of the Chair from the Transportation Committee on June 17, 2004.

These projects are to be funded from the .5% Charter County Transportation Surtax.

Item	Department	Contractor	Type of Work	Location	Amount
7(P)(1)(D)	Public Works	H & J Asphalt	Resurfacing	Countywide	\$1,000,000
7(P)(1)(E)	Public Works	H & R Paving	Resurfacing	Countywide	\$1,000,000
7(P)(1)(H)	Public Works	H & R Paving	Resurfacing	NW 135 St.	\$1,000,000
7(P)(1)(F)	Public Works	Fortex Construction	Pavement Striping	Countywide	\$500,000
7(P)(1)(G)	Public Works	McCain Sales of Fl.	Signage	Countywide	\$600,000
7(P)(1)(I)	Public Works	General Asphalt	Resurfacing	Countywide	\$1,000,000
7(P)(1)(J)	Public Works	Adventure Environmental	ADA Sidewalks	Various Districts	\$500,000
				Total	\$5,600,000

LEGISLATIVE ANALYSIS AND ECONOMIC IMPACT STATEMENT

RESOLUTION AUTHORIZING THE COUNTY MANAGER TO EXECUTE THE ECONOMIC DEVELOPMENT CONVEYANCE AGREEMENT BETWEEN SECRETARY OF THE AIRFORCE ON BEHALF OF THE UNITED STATES OF AMERICA AND MIAMI-DADE COUNTY FOR THE TRANSFER OF APPROXIMATELY 621 ACRES OF SURPLUS PROPERTY LOCATED AT THE FORMER HOMESTEAD AIR FORCE BASE; AND AUTHORIZING THE COUNTY MANAGER TO EXECUTE THE REAL ESTATE EXCHANGE AGREEMENT BY AND BETWEEN MIAMI-DADE COUNTY AND MIAMI-DADE COUNTY PUBLIC SCHOOLS IN SUBSTANTIALLY THE FORM ATTACHED HERETO

County Manager

I. SUMMARY

This Resolution if passes would allow the Manager to execute the Economic Development Conveyance Agreement with the United States Air Force Real Property Agency for the transfer of approximately 601 acres at the former Homestead Air Force Base.

II. PRESENT SITUATION

Miami-Dade County formally applied for the surpluses property in 1996. The process has been delayed primarily by the Homestead Air Base Developers, Inc. (HABDI) suit. In December of 2001 the County dropped out of the suit which is still in Federal Court. Because of the pending suit, the County has been hesitant to accept the land because of the uncertainty of pending legislation.

III. POLICY CHANGE AND IMPLICATION

Section 6.2.2. of the Economic Development Conveyance Agreement as presented requires the County to begin redevelopment within one (1) year from the date of final resolution, including any appeals, of the civil action filed (in the "HABDI Lawsuit").

5A Substitute includes a second and final increase to the letter of engagement with Kutak Rock, LLP for an amount not to exceed \$60,000.

- October 8, 2002 BCC approved letter of engagement with Kutak Rock LLP in the amount of \$35,000 for professional services related to the conveyance of the former Homestead Air Force Base.
- August of 2003, Letter of engagement was increased to \$80,000.
- Today the Board is being asked to increase the letter of engagement by an amount not to exceed \$60,000.

June 22, 2004

IV. ECONOMIC IMPACT

By allowing the County to start development after the HABDI suit is completed, the County will not run the risk of making developments to land which may later be taken away of its use changed.

The cost of professional services provided by Kutak Rock, LLP was originally \$35,000. This resolution would increase the amount authorized to a total not to exceed \$140,000.

V. COMMENTS AND QUESTIONS

The EDC application was based primarily on the land being used for environmental tourism and education, institutional and light industrial uses, with the prohibition of commercial aviation. Although not restricted, housing is discouraged by the Air Force because of the temporary nature of jobs created.

The Base Exchange (BX Mart) has been at the verge of closing, the BCC has urged that it remain open and as a result of the Transfer of some personnel from Roosevelt Roads Naval Base in Puerto Rico to HARB maybe cause to consider keeping the Exchange open.

The Federal government has formally moved to have the HABDI lawsuit dismissed by summary judgment.

Parcel 13/14 was to be an aviation related MDCPS Vocational School but as a result of the commercial aviation restriction and the house boom in South Dade parcel 13/14 will be swapped for parcel 3E which shall be used for a future K-12 school and park.

Revision: Under major projects, it should read:

- Increase the number of affordable housing units and expand homeownership in the County (*not only in District 12*) \$77.7M (p. 5)

LEGISLATIVE ANALYSIS AND ECONOMIC IMPACT STATEMENT

BUILDING BETTER COMMUNITIES: 2004 GENERAL OBLIGATION BOND PROGRAM REPORT

County Manager

I. SUMMARY

This is a report regarding the proposed Building Better Communities General Obligation Bond (GOB) Program. If authorized by the BCC and the voters, the proposed Bond Program would allow the County to issue General Obligation Bonds in an amount not to exceed \$2.75 billion to finance infrastructure and quality of life improvements countywide and in municipalities. Up to three percent of interest earnings will cover administrative expenses.

The County Manager's main recommendations and the status of the public informational campaign are summarized as follows:

- A Preliminary Recommended List of Projects totaling \$2.60 billion¹ includes unmet needs identified by County departments and projects based on citizen input and BCC and Commissioner priorities. A number of requests from municipalities are currently under review for possible inclusion in the final list of eligible projects. A final list of projects will be before the Board for approval on the July 15, 2004 BCC agenda. Recommendations regarding construction timelines, project phasing, planning etc. will be developed over the summer. (see Manager's Attachment I)
- Of the total \$2.75 billion to be bonded, 10% of bonding capacity (\$260M net of bond issuance costs) would be reserved for neighborhood projects: half (or \$130 million) would be for projects in UMSA and the other half would be for projects in municipalities. Distribution of funds among municipalities would be based on a weighted formula of 75% population and 25% contribution to the tax roll (see Manager's Attachment II).
 - *Example.* Aventura is 2.71% of the total County population and the value of its tax roll is 5.6% of the total tax roll.
$$[(\% \text{ of population})(75\%) + (\% \text{ of tax roll})(25\%)] \times \text{Total Allocation} = \text{Proposed Allocation}$$
$$[(2.17\%)(75\%) + (5.6\%)(25\%)] \times \$130,000,000 = \$3,935,750$$
(not exact, due to rounding differences)
- If the GOB is approved by the voters, the County Manager recommends creation of an Advisory Committee to the BCC and the County Manager. The Advisory Committee would review the process for disbursement of bond proceeds, but any

¹The bond issue is for \$2.75B, but the total cost of issuance of the bonds is \$150,000,000. This cost will be spread out over all the projects.

BCC ITEM 11(B)(4) Substitute

June 22, 2004

modification to the project list or construction schedule will be recommended by the County Manager, with input from the Committee, and ultimately approved by the BCC. A resolution detailing the administrative rules and management of the GOB program would be submitted to the BCC for approval.

- Transparency of the GOB program would be achieved through regular reports, an interactive webpage tracking the progress of each project and annual audits. Quarterly "report cards" on the progress of the program will be published in the newspaper.
- To date, the County has met with all 34 cities and requested/received projects. Over 100 public meetings were held to educate the public, get public input and assess the level of support for the GOB. Forty-seven town hall meetings were held, with attendance varying from a few citizens to over 100 attendees. According to MGT of America (the consultant that facilitated these meetings), approx. 1,250 residents attended the meetings, but indicates that the actual number "likely was much larger" because attendees were not always documented or may not have signed in. According to staff, these public meetings, focus groups, and surveys have indicated generally positive support for the bond issue. The 47 town hall meetings held found that there was relatively more support for certain project areas (Preserving Our Resources, Neighborhood Improvements) versus other areas (Accessing Services, Creating and Retaining Jobs). The highest amount of support was for Arts, Culture and Recreation. (See MGT 2004 General Obligation Bond Program Town Hall Meetings and Public Outreach Results Summary, previously submitted to the BCC).
- A resolution, including specific ballot questions and authorizing the election will be on the July 13, 2004 BCC Agenda. If approved by the Board at that meeting, the ballot question will be on the Nov. 2, 2004 General Election.
- An extensive public informational campaign, modeled on that of recent successful initiatives, is planned, including radio, Public Service Announcements, mail, posters, and signage. Nearer to the election date, a speaker's bureau will be established and a phone bank (staffed with volunteers) will be used to contact voters.

II. COMMENTS AND QUESTIONS

Major projects (\$50 million +) included in the preliminary list include:

- Purchase of development rights to maintain agricultural land \$50M (p. 2)
- Renovate the Orange Bowl \$50M (p. 3)
- Increase the number of affordable housing units and expand home ownership in the County \$77.7M (p. 5)
- New Miami Art Museum Facility \$100M (p. 8)
- New Miami Museum of Science and Planetarium/Historical Museum of Southern Florida \$175M (p. 8)

BCC ITEM 11(B)(4) Substitute

June 22, 2004

- Seaport Tunnel \$130M (p. 15)
- Renovation and expansion of Ambulatory Care Center at JMH. \$57M (p. 20)
- Renovation of the Miami Beach Convention Center \$55M (p. 23)
- Construction of 3,500 new jail beds and support facilities at the Krome Detention Center. \$90M (p. 25)
- Renovations at the Pre-Trial Detention Center (PTDC) and Turner Guilford Knight Correctional Center (TGK) \$57M (p. 25)
- Acquire or construct a regional court facility to serve the growing population of west Miami-Dade County in line with the master plan. \$50M (p. 25)

The County's Community Periodicals program should be used to place advertisements for the public informational campaign and later, if approved, "report cards" on the progress of the bond.

If the GOB is not approved by voters, have possible alternative funding sources for any of the specified projects been identified?

What polls/surveys have been conducted to gauge voters support on this issue and what are the results?

How much will the public informational campaign cost and how will it be funded?